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STATE FOR AF/E, AF/RSA AND G/TIP:A. LEMAR-MEREDITH

E.O. 12958: N/A

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SUBJECT: TRAFFICKING IN PERSONS PROPOSALS FOR
G/TIP-MANAGED FY 2007 ESF AND INCLE FUNDS

REF: STATE 28157

¶1. Per reftel, Post submits the following anti-trafficking in persons project proposals for consideration of funding from FY 2007 INCLE and ESF appropriations. As a Tier Two country, Ethiopia is trying to combat a significant trafficking challenge, especially of women and children; ESF and INCLE funds would help build the capacity of governments, NGOs, and communities, fighting TIP.

¶2. Responses are keyed to questions in paragraphs 20 and 21 of reftel. Full proposals will be sent via e-mail. Post solicited proposals using format specified in reftel, and has identified five for consideration. Summaries below include: name of the applicant; requested funding amount; project title; project duration; proposal abstract.

PROPOSAL SUMMARIES

¶3. International Organization for Migration (IOM)
Requested funding amount: USD 294,830, overhead USD 14,133. Project title: Stop Trafficking Now
Project duration: 1 year

--Proposal abstract: To facilitate the prosecution of traffickers, the project will form task forces within Ethiopia's regional states and strengthen the institutional capacity of relevant government bodies. IOM will continue to assist the Ethiopian Government in developing a database at federal and regional levels to collect, analyze, and manage data on prosecution of trafficked cases. The project calls for organizing refresher courses to strengthen the GOE's institutional capacity to combat trafficking, and protecting trafficking victims through reintegration assistance. IOM will network with relevant government bodies, regional and local NGOs, and police Child Protection Units (CPUs). Protection support will include vocational and life-skills training in various disciplines, such as sewing, hair-dressing, handicrafts, micro-finance, as well as family reunification. This program responds to the GOE's expressed interest and request for IOM to provide assistance in trafficking prevention, protection, and prosecution.

¶4. Project Concern International
Requested funding amount: USD 298,710. (Of this, USD 77,326 will be spent on personnel; USD 32,790 on fringe benefits; USD 16,100 on travel; USD 0 on equipment; USD 11,900 on supplies; USD 14,000 on consultants/contracts; USD 92,728 on other direct costs; and USD 53,866 on indirect costs.)
Project title: Addressing Identified Trafficking Problems
Project duration: 2 years

--Proposal abstract: PCI's project is designed to strengthen cooperation between the GOE and civil society organizations (CSOs) and to develop systems for a sustainable response. PCI aims to (1) improve the delivery of victim protection and assistance services for both children and adults, and (2) increase prosecution of human

trafficking perpetrators.

--PCI will increase identification and interception of victims by helping government ministries develop sector-specific action plans and significantly expanding the number of CSOs able to intervene. PCI will provide resources to selected CSOs to hire outreach workers to proactively intercept TIP victims and refer them to organizations specialized in the provision of temporary housing and other services. PCI will strengthen cooperation between and among Police Victim Support Units (VSUs) and CSOs on referral procedures, victim protection, temporary housing, health care, and legal assistance. PCI will assist the National TIP Taskforce in the development of in-country family tracing and reintegration protocols/guidelines/tools. PCI will also provide logistical support for family tracing and reintegration of victims of internal trafficking, and assist CSOs in linking those victims and their families with age-appropriate support services, which may include economic empowerment and/or educational opportunities. Finally, PCI will train military personnel participating in peacekeeping missions to recognize TIP and observe human rights.

--To increase prosecution, PCI will strengthen both law enforcement and the judiciary. PCI will assist police VSUs in adapting procedures, guidelines, and tools to identify, rescue, assist, and refer victims, as well as handle perpetrators. PCI will help the MoJ train prosecutors and judges along critical trafficking routes.

--PCI will clarify lines of communication and coordination among government ministries, IOM, and CSOs implementing programs for vulnerable children and women. PCI will also advocate for CSO representation on the Taskforce, and in response to a specific request of the Ministry of Justice, establish regional TIP Taskforces that will coordinate activities in each of Ethiopia's

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diverse regions. PCI will build the capacity of CSOs and the GoE in data collection, for improved monitoring of TIP and data analysis to improve the design of interventions. PCI will work with the GoE to develop and operate a database for documenting information on both traffickers and victims. This will allow the GoE to determine the magnitude of TIP, as well as the origins, routes, and destinations of trafficking, disaggregated by geographic region, sex and age, in order to prioritize problems and design effective interventions for prevention and mitigation.

--Expected results include increases in: trafficking victims intercepted; children reintegrated in families/communities; CSOs and VSUs trained in victim identification, care and referral; the percentage of military officers with correct understanding of their responsibilities regarding TIP; prosecutors and judges trained; and successful prosecutions.

15. International Labour Office (ILO), sub-regional office, Addis Ababa.

Requested funding amount: USD 415,000.

Project title: Anti-TIP Actions via Technical Assistance and Legal Frameworks

Project duration: 2 years

--Proposal abstract: Current efforts by national authorities to tackle TIP include legal reforms. Ethiopia's House of Representatives approved research on trafficking, which may be used to lobby for future legislation; the Ministry of Justice recently produced a study of the existing legislative framework relevant to international conventions; and the Ministry of Labor and Social Affairs is reviewing its Private Employment Agency Proclamation, adopted following the ratification of the ILO Convention No. 181, which aims to curb the risks of Ethiopian domestic workers becoming TIP victims overseas.

--ILO will submit draft legislation to the House of Representatives. Given the long time often required for legislation to be adopted in Ethiopia, a draft is more likely than the effective adoption of the legislation. ILO will draft bilateral migration agreements and initiate negotiations between Ethiopia and selected Gulf countries

on their adoption.

-- ILO proposes several workshops to sensitize officials from national authorities and relevant NGOs, in collaboration with IOM and UN agencies such as UNICEF and OHCHR. Training workshops would be held for federal and regional state judiciary, prosecutors, and police. Workshops will target groups separately and jointly, to promote collaboration between them. Possibly in collaboration with Europol or Interpol, police will be trained to track traffickers and protect victims.

¶6. Forum on Street Children Ethiopia (FSCE)

Requested funding amount: USD 104, 966.47; indirect costs: USD 9,542.40.

Project title: Counter Child Trafficking in Addis Ababa and Shashemane Towns

Project duration: 2 years

--Proposal abstract: This project will implement prevention, protection, and prosecution with a focus on Addis Ababa and Shashemane towns. Its core implementing partners, the Police Commission's Child Protection Units, are strategically located in the bus terminals of these two regional state cities. Prevention efforts will include advocacy and awareness-raising via workshops and training, print and electronic media, mini media (anti-trafficking information dissemination desk) within the bus terminals, anti-trafficking campaigns, dialogue and community conversation. Protection efforts will strengthen and improve CPU's existing services through shelter expansion, new staff hires, and upgraded training regimens. CPU community workers will refer reported cases of child trafficking to NGOs, to aid family reunification and enhance service provision. Discussion fora and training of prosecutors and police will increase child trafficking prosecutions. Neighborhood dialogues with local authorities will help the public. The project aims to reunify trafficking victims with their families, increase government involvement and coordination, and inform children and families on how to protect themselves from trafficking.

¶7. Name of the applicant: Organization for the Prevention,

Rehabilitation, and Integration of Female Street Children (OPRIFS)

Requested funding amount: USD 281,969.50.

Project title: Prevention, Protection and Rehabilitation of Female Trafficked Children through Diversified Interventions in Amhar Regional State

Project duration: 2 years

--Proposal abstract: The project aims to address child trafficking challenges by focusing on two urban and three suburban/satellite kebeles in Bahir Dar City, Amhara Regional State. Several studies

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(IOM, 2003; FSCE, 2003a, 2003b; MOLSA, 2001) show the overwhelming majority of trafficked children in Addis are from the Amhara Region and Bahir Dar vicinity. OPRIFS confirms that the majority of Addis Ababa trafficking victims it services originate from East and West Gojam, South Gondar, and North Wollo Zones of the Amhara region (OPRIFS 2005/2006 Report). Traditionally, OPRIFS has focused on trafficked women and street children in Addis Ababa. FSCE-brokered family reunification efforts from Addis Ababa have proven to be difficult, costly, and time-consuming. Equally difficult is ensuring that children newly reintegrated into their communities are retained by their families in the long-term. OPRIFS' program expansion to Amhara will help to enhance preventive activities and contain the influx of trafficked children to regional towns, where reintegration and follow-up may be easier and the degrees of trafficking abuse less severe.

--OPRIFS intends to launch a project in Bahir Dar revolving around prevention, protection, rehabilitation, advocacy, prosecution, operational research, and learning. Prevention will include awareness training for traffickers, brokers, long-distance drivers and their assistants, religious and informal community leaders, as well as public education through mass media (particularly radio). It will also help establish school clubs and provide financial support to especially vulnerable girls. Protection will include

providing victims with basic necessities (food, temporary shelter, clothes, and sanitary and recreation facilities). Programming will seek to rehabilitate victims through skill/vocational training, counseling and guidance, training in preventive healthcare, basic numeracy, etc. Concentrating on advocacy and policy influence, the prosecution component provides training for law enforcement staff and legal aid services for victims. Operational research will focus on outcome-driven baseline studies, a tool to design intervention strategies and provide measurable project impacts.

YAMAMOTO